THE OFFICE OF THE DEPUTY SECRETARY OF DEFENSE 1010 Defense Pentagon **WASHINGTON, DC 20301-1010**

DOS

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Facsimile Cover Sheet

To: MG David Barno Fax: CABLES- NO reproduction **BG** William Caldwell From: Phone: Fax: October 18, 2002 Date: No. Pages with Cover: 87 Some initial information that may be useful following our discussion V/r, Bill ZX NOBES Cables - pls. Keep

OSO 5 U.S.C. § **5**52 (b)(**6**)

11-M-1038

TO BG CALDWELL	TELEPHONED PLEASE CALL X CALLED TO SEE YOU RETURNED CALL WILL CALL AGAIN URGENT		
PHONE CALLS	MESSAGE		
"WHILE OUT" RECORD M. M. BARNO			
OF FORT JACKSON			
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5 U.S.C. § 552 (b)(6)

Page determined to be Unclassified Reviewed Chief, RDD, WHS IAW EO 13526, Section 3.5 Date: JUN 2 7 2016

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OTTSZYUW RUEHDSA3459 2901527-SSSSRUE ZNY SSSSS ZOC STATE ZZH MS18541	KNMA. REVIEW AUTHORITY: Archie	,	
OO RUEHC DE RUEHDS #3459 2901527 ZNY SSSSS ZZH O 171527Z OCT 02 FM AMEMBASSY ADDIS ABABA TO SECSTATE WASHDC IMMEDIATE 9130	RELEAS	SED IN PART	
OBCRET ADDIS ABABA 003459	1.4(B), 1	.4(D), 1.4(C)	
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FOR PMAT FROM CHARGE HULL			
B.O. 12956: DECL: (1.6X4) TAGS: MOPS, ET			
SUBJECT: (S/NP) HOST NATION SUPPORT FOR TRAINING OF THE FREE IRAOI FORCES (FIF)		DECLASSIFIED IN PART Authority: E0 13526 Chief Peccards & Peccards	
REF: STATE 202349		Chief, Records & Declass Div, WHI Date: JUN 2 7 2016	
CLASSIFIED BY: CHARGE D'AFFAIRES THOMAS	N. HULL FOR	33.7 2 7 2010	
1. (S/NF) ETHIOPIAN PRIME MINISTER MELITRAINING OF FIF IN ETHIOPIA, IF REQUEST STAUNCH SUPPORTER OF OPERATION ENDURING ADVOCATE OF AN IRAQ REGIME CHANGE PROVIGOVERNMENT BE "DEMOCRATIC AND PROGRESSIFIAD DOES NOT HAVE A DIPLOMATIC PRESENCE THERE ARE NO IRAQI INVESTMENTS TO INFLUDECISION.	TED. MELES HAS BEEN A FREEDOM AND AN IDED THAT THE SUCCESOR IVE." FURTHERMORE, CE IN ETHIOPIA, AND	OSD 1.4 (b), (d)	
2. (S/NF)- IN RESPONSE TO THE PARA 4 REP (1) ETHIOPIA HAS FACILITIES AND TRAINING MARSHALLING AND TRAINING OF FIF UNITS OF EFFECTIVELY AND DISCREETLY. THERE IS A REMOTE MILITARY FACILITY WHICH HAS BEEN LONG LATERITE RUNWAY. THERE ARE OTHER FACILITIES WITH TARMAC RUNWAYS ALSO AVAILABLE.	NG AREAS WHERE THE COULD BE CONDUCTED AT LEAST ONE LARGE, N DEMOBILIZED WITH A ACTIVE MILITARY		
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DOS 1.46)

(3) COM SHOULD APPROACH THE PRIME MINISTER FOR APPROVAL OF THIS OPERATION (UNLESS CALLED DIRECTLY BY POTUS OR THE SECRETARY OF STATE). WITH MELEC'S AUTHORITY, ALL OTHER ASPECTS WILL FALL INTO PLACE.

OSD 1.4 (ഗ്ലിപ്ര) DOS 1.4(b), (d)

HULL

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CORRECTED COPY (ADD NODIS CAPTION)

STATE FOR PMAT (POLITICAL MILITARY ACTION TEAM) FROM AMBASSADOR GUEST

E.O. 12958: DECL: 10/17/2007

TAGS: MOPS, RO

REVIEW AUTHORITY: Archie Bolster, Senior Reviewer

(S/NF) SUPPORT FOR MARSHALLING AND TRAINING OF THE ... FREE TRACT FORCES

REF: STATE 202348

CLASSIFIED BY AMD. GUBOT-FOR REASONS 1.5 (B); AND (D).

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- 1. -(S/NF) WHETHER THE ROMANIANS WOULD ACCEPT A REQUEST TO HOST A TRAINING PROGRAM FOR IRAQI OPPOSITION FORCES IS NOT ENTIRELY CLEAR. WE CAN REASONABLY ASSUME THAT, IF THE ROMANIANS WERE TO SAY "YES" TO SUCH A REQUEST, THEIR AGREEMENT MOST LIKELY WOULD COME FROM CONCERN THAT THE OPPOSITE RESPONSE MIGHT DAMAGE U.S. SUPPORT FOR THEIR NATO CANDIDACY OR THE BROADER PARTNERSHIP WE WISH TO BUILD. I DO NOT BELIEVE WE SHOULD MAKE SUCH A LINKAGE, AND I BELIEVE CANDIDLY - AND QUITE STRONGLY - THAT WE SHOULD NOT/NOT ASK ROMANIA TO HOST SUCH A TRAINING PROGRAM. MY DCM AND DATT CONCUR WITH THIS ASSESSMENT, WHICH IS BASED ON THE FOLLOWING FACTORS.
- (8/NF) FIRST, TO BE CLEAR, THE GOR FULLY SUPPORTS OUR COUNTER-TERRORISM EFFORTS, AS WELL AS THE MAIN TENETS OF OUR IRAQ POLICY. HOWEVER, THE CONSTRAINTS OF ROMANIA'S CONCRETE SUPPORT ARE BECOMING CLEARER AS THE GOVERNMENT

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JUN 2 7 2016 Date:

LOOKS AT BOTH ITS BUDGETARY LIMITATIONS AND AT THE POLITICAL RAMIFICATIONS OF POTENTIAL INVOLVEMENT IN A WAR EFFORT. DEFENSE MINISTER PASCU SAID PUBLICLY YESTERDAY THAT ROMANIA DOES NOT HAVE THE CAPACITY TO CONTRIBUTE MILITARILY TO A WAR EFFORT AGAINST IRAO. IN PRIVATE, BOTH HE AND FOREIGN MINISTER GEOANA HAVE SIGNALED THAT THE GOR WILL CONSULT WITH PARLIAMENT ON ANY REQUEST GOING BEYOND THE PASSIVE OVERFLIGHT, TRANSIT AND BASING RIGHTS ALREADY (LOOSE COMMITMENTS TO THAT EFFECT HAVE BEEN MADE TO MEMBERS OF PARLIAMENT.) SEVERAL PARLIAMENTARIANS HAVE SUGGESTED THAT, IN THE WAKE OF THE ARTICLE 98 CONTROVERSY. THEY HOPE ROMANIA WILL NOT BE ASKED TO TAKE ON ROLES GOING BEYOND WHAT EU STATES WOULD SUPPORT. BOTH PASCU AND GEOANA CONTINUE TO STRESS THAT ROMANIA'S SUPPORT FOR POST-CONFLICT OPERATIONAL INVOLVEMENT CAN BE ASSUMED; IN CONTRAST, BOTH ARE VISIBLY AND VERBALLY HESITANT WHEN DISCUSSIONS TURN TO OTHER POTENTIAL INVOLVEMENT.

- 3. LE/NF) WE KNOW OF NO CLEAR LEGAL IMPEDIMENT TO TRAINING FOREIGN GOVERNMENT FORCES ON ROMANIAN SOIL; WHETHER ROMANIAN LAW WOULD PERMIT TRAINING WHAT IN EFFECT APPEAR TO BE INSURGENT FORCES IS LESS CLEAR, AND CANNOT BE ANSWERED IN THE TIMEFRAME GIVEN WITHOUT CONSULTING OUR LOCAL INHOUSE EXPERTS. IN EITHER EVENT, HOWEVER, AND IN VIEW OF BOTH THE GOR'S PRIVATELY EXPRESSED COMMENTS AND THE PARLIAMENTARY DEBATE THAT HAS OCCURRED THUS FAR ON ROMANIA'S SUPPORT FOR THE WAR AGAINST TERRORISM, WE EXPECT THAT THE GOR WOULD AT MINIMUM FEEL COMPELLED TO DISCUSS SUCH A REQUEST WITH PARLIAMENTARY OVERSIGHT BODIES. IT MIGHT FEEL COMPELLED TO SEEK PARLIAMENTARY APPROVAL IN SOME FORM.
- 4. (5/NF) THE ODDS OF SUCH A TRAINING OPERATION REMAINING OUT OF THE PUBLIC DOMAIN ARE REED-SLIM AT BEST, AND MORE LIKELY NIL. GIVEN THAT PARLIAMENT'S DEFENSE COMMITTEES INCLUDE REPRESENTATIVES OF THE GREATER ROMANIA PARTY, WHICH IS HIGHLY CRITICAL OF U.S. POLICY TOWARD IRAQ (AND SOME MEMBERS OF WHICH MAY HAVE SURREPTITIOUS BUSINESS OR PERSONAL TIES TO IRAQ), ANY APPROACH TO PARLIAMENT LIKELY WOULD ENSURE THAT THE REQUEST QUICKLY BECAME PUBLIC KNOWLEDGE. MORE BROADLY, WITH ROMANIAN SUPPORT FOR U.S. POLICY TOWARD IRAQ - INCLUDING THE OUESTION OF WHAT TANGIBLE SUPPORT ROMANIA MIGHT OFFER THE U.S. - A REGULAR STAPLE OF THE ROMANIAN MEDIA, NEWS OF THE U.S. REQUEST ALMOST INVARIABLY WOULD LEAK IN ANY EVENT. WORD OF AN IRAQI OPPOSITION PRESENCE MIGHT ALSO EVENTUALLY FILTER THROUGH ROMANIA'S LARGE ARAB POPULATION AND SIZEABLE IRAQI AND IRAQI-ROMANIAN POPULATION (THE LATTER IS ESTIMATED AT GREATER THAN 30,000). AS MANY ELEMENTS OF THIS POPULATION ARE SYMPATHETIC TO IRAQ, DISCLOSURE COULD BOTH PUT TRAINING OPERATIONS AT RISK AND INCREASE THE POLITICAL RISKS OF SUCH A PRESENCE TO THE GOVERNMENT.
- 5. -(8/NF) THE PHYSICAL ABILITY OF THE GOR TO HOST SUCH

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TRAINING MAY DEPEND IN PART ON THE SIZE OF THE TRAINING CONTINGENT(S). LEAVING ASIDE SIZE, HOWEVER, WE ARE NOT AWARE OF ANY APPROPRIATELY SECURE, DISCRETE AND DEVELOPED TRAINING GROUNDS/FACILITIES THAT WOULD ACCOMMODATE SUCH OPERATIONS. CERTAINLY ROMANIAN TERRITORY INCLUDES A NUMBER OF REMOTE AND UNDER-POPULATED AREAS. MANY, HOWEVER, ARE INACCESSIBLE; WHERE ACCESSIBLE, HOUSING AND OTHER LOGISTICAL INFRASTRUCTURE TENDS TO BE SPARSE TO NONEXISTENT; AND PUBLIC ROAD ACCESS IS GENERALLY BOTH LIMITED AND, IMPORTANTLY, OBSERVABLE. MILITARY AIRBASES -THE TYPE OF SITE MOST LIKELY TO INCLUDE ACCEPTABLE INTRA-STRUCTURAL TRAINING AND HOUSING FACILITIES - TEND TO BE CO-LOCATED WITH COMMERCIAL AIR FACILITIES.

- 6. (S/NF) APART FROM THESE FACTORS, I AM DEEPLY CONCERNED THAT EVEN THE LEAKED KNOWLEDGE OF A U.S. REQUEST THAT ROMANIA HOST SUCH TRAINING - IRRESPECTIVE OF ANY EVENTUAL GOR DECISION - COULD, IN THE WAKE OF ROMANIA'S ARTICLE 98 ACCORD SIGNATURE, FURTHER FUEL DEBATE OVER WHETHER THE U.S. IS TAKING ADVANTAGE OF ROMANIA'S DESIRE TO JOIN NATO TO SEEK GOR ACTIONS THAT MIGHT NOT BE IN THE COUNTRY'S INTERESTS. I'VE REFERRED ABOVE TO THE VIEWS OF SOME MAINSTREAM PARLIAMENTARIANS ON THIS SCORE. MORE WORRISOME, THE EXTREMIST GREATER ROMANIA PARTY - STILL THE COUNTRY'S SECOND LARGEST POLITICAL PARTY - HAS SCORED POINTS RECENTLY IN SUGGESTING (VIS-Q-VIS ARTICLE 98, ADOPTIONS, AND IRAO) THAT THE GOR IS ABANDONING ITS OWN NATIONAL INTERESTS TO "PLEASE" THE U.S. ASKING THE ROMANIANS TO TAKE ON THE TASK OF TRAINING IRAQI OPPOSITION FORCES COULD, THEREFORE, RUN COUNTER BOTH TO OUR IMMEDIATE INTEREST IN SUSTAINING ACTIVE ROMANIAN SUPPORT FOR AMERICA'S IRAQ POLICY AND TO OUR LONGER-TERM INTEREST IN A STRONG U.S.-ROMANIAN PARTNERSHIP.
- 7. (C/NF) FINALLY, INTERIOR MINISTER RUS HAS EXPRESSED CONCERN TO ME THAT THE GOR'S STRONG SUPPORT OF THE WAR AGAINST TERRORISM MAY HAVE INCREASED THE RETALIATORY SECURITY RISK TO ROMANIA. WE ARE NOW REVIEWING INTERNALLY GOR SECURITY NEEDS AND WILL PROVIDE RECOMMENDATIONS FOR WASHINGTON'S CONSIDERATION IN THE NEAR FUTURE. HOWEVER, ON THE HEELS OF THE INTERIOR MINISTER'S APPEAL, A REQUEST TO TAKE ON THESE TRAINING DUTIES WOULD APPEAR AT BEST TO BE DISMISSIVE OF GOR CONCERNS.
- 8. (S/NF) FOR ALL OF THESE REASONS, I BELIEVE WE SHOULD NOT APPROACH ROMANIA WITH THIS REQUEST. SHOULD WASHINGTON DECIDE, DESPITE THE ABOVE CONCERNS, TO MAKE SUCH AN APPROACH, I ASK THAT I BE CONSULTED WITH REGARD TO THE PRESENTATION OF THAT EVENTUAL REQUEST.

GUEST

++++++NODIS*+++++

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Reason: 1.4(b)(c)(d)+5 0.5.(\$552(b)(6)